

## **UTAH TRANSPORTATION COMMISSION**

January 23, 2015  
Salt Lake City, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:34 a.m. by Chairman Jeffrey D. Holt, at the UDOT Rampton Complex – 1<sup>st</sup> Floor Njord Conference Room, 4501 South 2700 West, Salt Lake City, Utah. Commissioners Millington and Holbrook were excused from the meeting. The following Commissioners, staff members and others were in attendance:

Jeffrey D. Holt, Chairman  
Wayne K. Barlow, Commissioner  
Dannie R. McConkie, Commissioner  
Naghi Zeenati, Commissioner  
Gayle F. McKeachnie, Commissioner  
LeAnn G. Abegglen, Commission Secretary  
Carlos Braceras, Executive Director  
Shane Marshall, Deputy Director  
Linda Hull, Director of Policy and Legis. Services  
Cory Pope, Program Development Director  
Bill Lawrence, Program Development  
Bob Pelly, Program Development  
Stan Burs, Asset Management  
Jason Davis, Engineer for Operations  
Nile Easton, Director of Communications  
John Gleason, Communications  
Elizabeth Weight, Communications  
Randy Park, Project Development Director  
Ben Huot, Project Development  
Lyle McMillan, Director of Right of Way  
Dian McGuire, Right of Way  
Carmen Swanwick, Structures Engineer  
Josh Sletten, Structures  
Rebecca Nix, Structures  
Cheryl Hersh Simmons, Structures  
Matt Swapp, Aeronautics  
Kris Peterson, Region One Director

Nathan Lee, Region Two Director  
Dave Schwartz, Region Two  
Joe Kammerer, Region Two  
Teri Newell, Region Three Director  
Kirk Thornock, Region Four  
Ivan Marrero, FHWA  
Shaun Seager, MAG  
Wayne Bennion, WERC  
Dan Isom, HMM  
Jeff Simmons, HDR  
Lee Davidson, SL Tribune  
Bandon Cloward, Parsons  
Todd Jensen, HNTB  
John G. Van Hoff, AECOM  
Preston Stinger, Fehr & Peers  
Ron Clegg, PB  
Blake Undurer, Avenue Consultants  
Tyler Yorgason, Jacobs  
Bryan Mouser, Baker  
Rachel McQuillen, JUB  
Kate Sturges, JUB  
Tyler Robirds, Lochner  
Laynee Jones, Mt Accord  
Tyler Robirds, Lochner  
Mark Nelson, Heber Valley Railroad  
Steve Meyer, UTA

### **APPROVAL OF MINUTES**

Commissioner Barlow moved to approve the minutes of the December 5, 2014, Commission meeting. Commissioner Zeenati seconded the motion, and the minutes were approved.

### **PUBLIC COMMENT**

There were no public comments given.

## **UDOT SCOREBOARD**

Randy Park, Project Development Director, gave the report on the Construction program. Jason Davis, Engineer for Operations, gave the report for the Safety program. He gave an overview of the final numbers for 2014, and there was additional discussion regarding the causes of the increased number of fatalities. Deputy Director Shane Marshall noted that the Department is moving away from being in a reactive mode to a proactive mode and taking a systematic look at things. He suggested having a report next month regarding the methodology being used as they move forward in this new era of fatalities because at a certain point, fatalities become more random than specific and they are trying to address that.

## **FHWA Report**

Chairman Holt moved this item up on the agenda. Ivan Marrero from FHWA announced that Arlene Kocher would be leaving the Utah Division office, as she was selected to be the Division Administrator in Minnesota. He also reported on the following: UDOT applied for and received a grant to do a study on variable speed reduction in active work zones; they are beginning of the second phase of MAP 21's required performance measures; they are starting the risk assessment process with the Utah DOT; and the status of the reauthorization bill.

## **HEBER VALLEY RAILROAD UPDATE**

Mark Nelson, Executive Director of the Heber Valley Railroad, gave a PowerPoint presentation that included an organization overview, 2013-14 results, 2015 plans and goals, and challenges they face. Mr. Nelson answered several questions from the Commission.

## **PLANNING AND PROGRAMMING**

### **2015 STIP Amendment #4**

#### **Funding Adjustments at Award or Post Construction**

Bill Lawrence, Program Finance Director, reviewed the two lists of projects that have either reached award or post construction and are beginning the closeout process. He requested approval to transfer the available funding for reprogramming.

*Commissioner Zeenati moved to approve the transfer of funding for the adjustments at award and post construction, as reviewed. Commissioner Barlow seconded the motion and it was unanimously approved.*

### **2015 Pavement Rehabilitation Program – Region's One and Two Adjustments**

#### **I-215; 300 East to Redwood Road Project – Program Change**

Bill Lawrence said Regions One and Two are requesting approval to add four projects to the 2015 Pavement Rehabilitation (Purple Book) program. He referred to the FY 2014 Rehabilitation Projects list and explained the requests for the following projects from Region One: SR-30; US-89 to Rest Area and SR-13; 620 North to I-15. He then reviewed the following projects from Region Two: SR-266 (4500 South); I-215 to I-15 MP 0.00 to MP 2.84 and I-80; 6000 West to Redwood Road. Mr.

Lawrence also explained the request for the I-215; 300 East to Redwood Road project, which is Item 5A-5. He said Region Two would like to move the project out of the FY 2016 Purple Book program to a stand-alone project and add \$2 million of funding from Region efficiency funds.

*Commissioner Barlow moved to approve the Pavement Rehabilitation (Purple Book) Program list, as explained. The motion was seconded by Commissioner Zeenati and unanimously approved.*

*Commissioner Barlow made a motion for approval to move the I-215; 300 East to Redwood Road project out of the FY 2016 Purple Book program to a stand-alone project and add \$2 million of funding to the project. It was seconded by Commissioner Zeenati and unanimously approved.*

#### **US-89; SR-203 Intersection Improvements Project – Scope Change and Funding Adjustment**

Bill Lawrence said Region One requests approval to revise the scope of the US-89; SR-203 Intersection Improvements project to include the construction of a pedestrian underpass. Weber County is contributing \$1 million for the construction of the pedestrian underpass that is just south of Skyline Drive, which is on the eastern edge of UDOT's choke point project. The county has paid for the design of the crossing and their contribution is for construction. Consolidating the projects in the same area will gain some economies of scale.

*Commissioner McConkie moved for approval to revise the scope of the US-89; SR-203 Intersection Improvements project to include a pedestrian underpass, and to approve the addition of \$1 million from Weber County to the project. Commissioner Barlow seconded the motion and it was unanimously approved.*

#### **US-91; MP 32.7 to 34.63 Project – Scope Change**

Bill Lawrence said Region One requests approval to change this project back to its original scope. At the September Commission meeting, the region requested approval to combine two Orange Book projects into one, exceeding the \$3 million threshold – US-91; Logan to North Smithfield. The Region's Roadway Management Team has since determined that the southern portion that was added to the project will require a different treatment and is in good enough condition to wait a couple of years. The original scope for the project was from MP 32.7 to MP 34.63 for \$1 million. The second project will be evaluated in the future to determine the best treatment.

*Commissioner Barlow moved to approve changing the US-91; Logan to North Smithfield project back to the original scope and budget, to be US-91; MP 32.7 to MP 34.63 for \$1 million. Commissioner McConkie seconded the motion and it was unanimously approved.*

#### **SR-201; 9450 West to 5600 West Project – Funding Addition**

Bill Lawrence said Region Two is requesting additional funding for the SR-201; 9450 West to 5600 West project in the amount of \$1.8 million, due to change orders and overruns. The overruns were due to additional soft spot repairs and additional hot mix asphalt quantities needed, as well as a change order to go from paint to tape for traffic striping. Additional costs were also incurred with the widening of the 5600 West on-ramp to provide a free right, as well as costs due to additional unknown

utility conflicts and concrete overruns due to the need for thicker sections. The additional funds will come from the Region's deobligation funds.

*Commissioner Zeenati moved to approve the addition of \$1.8 million to the SR-201; 9450 West to 5600 West project. Commissioner Barlow seconded the motion and it was unanimously approved.*

#### **SR-36; 3 O'Clock Drive to 1000 North Project – Scope Change**

Bill Lawrence said Region Two is requesting to extend the limits of the SR-36; 3 O'Clock Drive to 1000 North project from 1000 North to 2000 North. There have been recurring drainage issues on the east side of SR-36 between 1280 North to 2000 North. Also, the region would like to install an auxiliary lane on southbound SR-36 between 900 South and Coleman Street. The scope of this work is covered under the current environmental document.

*Commissioner McConkie moved to approve the scope adjustments to the SR-36; 3 O'Clock Drive to 1000 North project. Commissioner Barlow seconded the motion and it was unanimously approved.*

#### **US-40; I-80 and SR-248 Interchange Improvements Project – Add to STIP**

Bill Lawrence said Region Two is requesting approval to add the US-40; I-80 and SR-248 Interchange Improvements project to the FY 2015-2020 STIP. The concept of this project is to fix the differences in elevation of the road and the approach slab to the bridge. It would also widen the off ramp from US-40 to SR-248. The amount requested is \$520,000 and would come from the Region's deobligation fund.

*Commissioner Zeenati moved to approve adding the US-40; I-80 and SR-248 Interchange Improvements project to the FY 2015-2020 STIP. Commissioner McConkie seconded the motion and it was unanimously approved.*

#### **Echo Canyon Box Culvert Repairs Project – Add to STIP**

Bill Lawrence said Region Two requests approval to add the Echo Canyon Box Culvert Repairs project to the FY 2015-2020 STIP. The concept of the project is to make repairs to a box culvert in Echo Canyon that is under I-80 that provides access to several homes. The amount being requested is \$175,000 and would come from the Region's deobligation fund.

*Commissioner McConkie moved to approve adding the Box Culvert in Echo Canyon project to the FY 2015-2020 STIP. The motion was seconded by Commissioner Zeenati and unanimously approved.*

#### **SR-10; South Price to Ridge Road Project – Combine Projects**

Bill Lawrence said Region Four requests approval to combine two projects on SR-10 into one project. Funding from the SR-10; 2000 South to 2500 South in Price project would be combined into the SR-10; South Price to Ridge Road project. The new combined project value would be \$11.1 million.

*Commissioner Holt moved approval to combine funding from the SR-10; 2000 South to 2500 South in Price project into the SR-10; South Price to Ridge Road project. Commissioner Zeenati seconded the motion and it was unanimously approved.*

#### **SR-9; 700 West to 300 West in Hurricane Project – Add to STIP**

Bill Lawrence said Region Four requests approval to add the SR-9; 700 West to 300 West in Hurricane project to the FY 2015-2020 STIP. This project will fully reconstruct the existing roadway section with no widening. The pavement section is very unstable and is showing excessive distress, and is #2 on the Region's Blue Book priority list. The \$2.2 million of NHPP funds needed is available from the Region's deobligation funds.

*Commissioner Zeenati moved to approve adding the SR-9; 700 West to 300 West in Hurricane project to the FY 2015-2020 STIP. Commissioner Barlow seconded the motion and it was unanimously approved.*

#### **Price City; Town Square Perimeter Improvement Projects – Combine Projects and Funding Adj.**

Bill Lawrence said Region Four requests approval to combine the scope of work for the Price City; Town Square Perimeter Improvement projects and reduce the overall combined funding needed. The location of the two projects are around the perimeter of the Price City Town Square, one on Main Street and the other on 100 East. The overall funding will be decreased by \$124,783.

*Commissioner Zeenati moved for approval to combine scopes and reduce funding on the Price City Town Square Perimeter Improvement projects. Commissioner Barlow seconded the motion and it was unanimously approved.*

#### **Aeronautics**

##### **Moab Airport Environmental Assessment Project – Add to ACIP**

Bill Lawrence explained that SkyWest airlines currently provides scheduled service to Moab using turboprop aircraft, but recently announced they are converting to an all-jet fleet and will need to terminate service to Moab in April of 2015, due to the Moab airport not currently meeting FAA standards for scheduled airline jet service. Options are being explored to accommodate the desired regional jet service. One of the first steps is to update the Airport Master Plan and complete an Environmental Assessment for any needed improvements. Grand County has agreed to pay the cost for the Master Plan Update, and the FAA has asked UDOT to partner with them on the costs of the Environmental Assessment. Grand County would provide the required matching funds. The FAA is also working to secure discretionary funding for appropriate improvements identified through the environmental process. Approval is being requested to add the Environmental Assessment project to the ACIP with the following funding amounts: \$210,000 FAA; \$10,856 Local Match for Federal Funds; \$10,856 State Match for Federal Funds; \$290,000 State Funding; \$32,223 Local Match for State Funds. Total project amount is \$553,935. There was additional discussion regarding the airport closure.

*Commissioner Zeenati moved for approval to include the Moab Airport Environmental Assessment project and required funding as part of the 2015-2019 ACIP. The motion was seconded by Commissioner Barlow and unanimously approved.*

## **MOUNTAIN ACCORD UPDATE**

Nathan Lee, Region Two Director, introduced the Mountain Accord effort, which was created to make critical decisions for the long-term future of the central Wasatch Mountains. He then turned the time over to Laynee Jones, Mountain Accord Program Manager for an update. Ms. Jones' presentation on the Mountain Accord answered the following questions: Who is at the table? What is the timeline? What are we facing? What is the Mountain Accord blueprint? What are the next steps? It was also noted that the public comment period would be from January 26 to February 25, with open houses on February 10 and 11.

## **ADMINISTRATIVE RULE REVIEW**

### **R916-3 Design-Build Contracts**

### **R916-4 Construction Manager/General Contractor Contracts**

Ben Huot, Central Construction Division, presented two administrative rules – R916-3 Design-Build Contracts and R916-4 Construction Manager/General Contractor Contracts – for Commission review. Proposed revisions for R916-3 include update references to Utah Code; clarify wording related to conflict of interest; and minor terminology revisions to match contract terms and Utah Code. Proposed revisions for R916-4 include update references to Utah Code; revise description of evaluation team members to provide more flexibility; minor terminology revisions to match contract terms and Utah Code; and revision to clarify approaches that selection may be based on.

## **REQUEST FOR USE OF CORRIDOR PRESERVATION FUNDS**

### **Allred Family – SR-73**

Lyle McMillan, Right of Way Director, reviewed the handout that was distributed containing the corridor preservation fund's budget and obligations. There was extensive discussion regarding the corridor preservation fund. Chairman Holt suggested having a report made once a year that gives a more detailed snapshot of things such as accounts receivable from projects, and to show it a balance sheet over a 10 year period to see the growth of what started out to be a small, interesting idea for corridor preservation.

Following the discussion, Mr. McMillan reviewed the first request for corridor preservation funds. The property is vacant land on SR-73 in Eagle Mountain, and in the proposed path of the SR-73 Expansion project. The first parcel is 15.4 acres valued at \$3,354,120, the second parcel is 10.5 acres valued at \$1,600,830, for a total of \$4,954,950. The land owners are willing to accept \$2.5 million up front with the balance paid in staggered payments over the next three years.

*Commissioner Barlow moved to approve the purchase of the Allred Family property.  
The motion was seconded by Commissioner Zeenati and unanimously approved.*

### **Bruce and Amber Campbell – West Davis Corridor**

Lyle McMillan said the Bruce and Amber Campbell property is a single family residence located in Kaysville. Mr. Campbell's job has relocated to Riverton and he purchased a home there. They listed their Kaysville home for sale but have been unsuccessful in securing a buyer due to the

potential West Davis Corridor alignment. They are making two house payments and are having financial difficulties. The home is on .28 acres and has appraised for \$390,000.

*Commissioner McKeachnie moved to approve the purchase of the Bruce and Amber Campbell property. The motion was seconded by Commissioner Barlow and unanimously approved.*

#### **Gayle and Clyde Yardley – West Davis Corridor**

Lyle McMillan said this property in West Point is owned by Gail and Clyde Yardley and is vacant land next to their residential home. The Yardley's are preparing for retirement and want to dispose of the property. They are on a fixed income and have difficulty paying the taxes and upkeep of the property. The land is 1.31 acres and has appraised for \$116,500. It is in a potential alignment of the West Davis Corridor.

*Commissioner McConkie moved to approve the purchase of the Gayle and Clyde Yardley property. The motion was seconded by Commissioner Zeenati and unanimously approved.*

#### **DAI – Mountain View Corridor**

Lyle McMillan said this property, owned by DAI, is located between Redwood Road and SR-73 in Saratoga Springs. The entire property is 596 acres but the portion needed for the Mountain View Corridor is approximately 160 acres. The appraised value of the parcel needed is \$13,440,000. A trade for some of UDOT's surplus property was approved at the January 2014 Commission meeting, but additional funds are needed to complete the transaction. The trade parcels total \$5,545,500, which would leave a balance due from the CP fund of \$8 million.

*Commissioner Zeenati moved to approve the purchase of the DAI property. The motion was seconded by Commissioner Barlow and unanimously approved.*

#### **Fort Lane Village - Layton**

Lyle McMillan said this property in Layton is vacant land owned by Fort Lane Village/Mike Christensen. The land is the future site of Winco and the balance of the property will be commercial pad sites. The land needed for the widening of Gentile is approximately 28,200 square feet along the north side of the three pad sites. The appraised value for the frontage needed on the three lots is \$502,000, which includes some cost to cure items such as signs, asphalt, and paving. The property owner and Layton City would like UDOT to purchase the frontage before the property is developed.

*Commissioner Barlow moved to approve the purchase of the Fort Lane Village property. The motion was seconded by Commissioner McConkie and unanimously approved.*

#### **PRI – Bangerter Highway/11400 South**

Lyle McMillan said this property, located at 11601 South 4000 West in South Jordan, is owned by PRI and under contract with Oquirrh Mountain Marketplace. It is zoned community commercial and mixed use commercial. The property is 1.883 acres and has appraised for \$1,250,000. The property

owner and South Jordan City would like UDOT to purchase the property for the future widening of Bangerter Highway at 11400 South.

*Commissioner McKeachnie moved to approve the purchase of the PRI property. The motion was seconded by Commissioner Zeenati and unanimously approved.*

## **UDOT PROPERTY TRADE**

### **Phillips 66**

Lyle McMillan said that Phillips 66 owns a parcel of land at about 800 West and 2600 South in Bountiful that has two accesses along 800 West that UDOT requires for the I-15 South Davis project, equating to about 0.048 acres. UDOT is reconfiguring the intersection of 2600 South and 800 West and will create a surplus parcel of approximately 0.24 acres. UDOT would like to exchange its parcel of land for the portions of property owned by Phillips 66, and will restore an access as well as facilitate the needs of the project. Additional funds needed for the exchange will be paid for with project fund.

*Commissioner McKeachnie moved to approve the property exchange with Phillips 66. Commissioner Zeenati seconded the motion and it was unanimously approved.*

## **RESOLUTION**

### **Addition to State Highway SR-130**

Shane Marshall, Deputy Director, said that UDOT and Cedar City recently completed the construction of the South Cedar Interchange. With the new configuration, State Route 130 will now be modified and extended underneath Interstate 15. This will allow for the maintenance and operation of the interchange to be the responsibility of UDOT. UDOT has coordinated this transfer with Cedar City and they have provided a letter of support.

*Commissioner Zeenati moved to approve the resolution and the addition to State Highway SR-130. Commissioner Barlow seconded the motion and it was unanimously approved.*

## **ACCOMPLISHMENTS, CONDITIONS AND NEEDS REPORT**

### **Asset Management**

Stan Burns, Asset Management Director, gave a PowerPoint presentation that focused on Pavement Management and the following items: Vision – Good Roads Cost Less; Strategic Direction – Preserve Infrastructure; Data – Collect with Current Technologies; Organized Information – A Plan for Every Section of Every Road; Knowledge – Select the Right Project, at the Right Time, at the Right Cost; Wisdom – Maintenance Management Levels; and Sustainability – Culture, Philosophy, Pavements.

### **Structures**

Carmen Swanwick, Structures Engineer, gave a PowerPoint presentation on Structures Division Needs and Accomplishments. It covered Bridge Projects, including Bridge replacement/rehabilitation



and Bridge Preservation and Scour mitigation, as well as Bridge Program, including Performance Measures, Bridge load rating and Bridge inspection, and Underwater bridge inspections.

## **INFORMATIONAL ITEMS**

### **Commission Committee Reports**

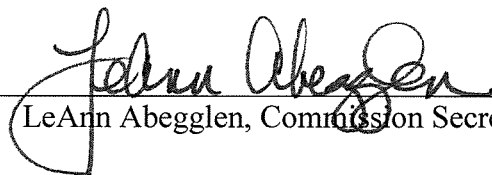
Commissioner Zeenati said he met with the Dixie MPO this week. Commissioner Barlow noted that he attended the CP Advisory Committee meeting. Commissioner Holt said he had no committee assignments to attend. Commissioner McConkie reported that he attended the Regional Growth Committee meeting and TransCom meets next month. Commissioner McKeachnie said he attended a meeting with the Duchesne County Commission regarding Highway 40 and Indian Canyon Road.

### **Upcoming Transportation Commission Meetings**

The next regular Utah Transportation Commission meeting is scheduled for Friday, February 13, 2015, in West Valley City, Utah. The following meeting dates for 2015 have been scheduled:

March 19-20, 2015 – Cedar City  
April 16-17, 2015 – Salt Lake City  
May 21-22, 2015 – Brigham City  
June 25-26, 2015 – Park City  
July 2015 – No meetings scheduled  
August 13-14, 2015 – Richfield  
September 10-11, 2015 – Layton  
October 15-16, 2015 – Provo  
November 12-13, 2015 – Hurricane  
December 11, 2015 – Salt Lake City

The meeting adjourned at 12:08 p.m.



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LeAnn Abegglen, Commission Secretary